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FROM: LONDON

TO: Secretary of State

NO: 5389, APRIL 16, 11 PM

Control: 10788

Rec'd: APRIL 16, 1959
9:06 PM

8/2/60
no reply required
Kigderman / GER
SENT DEPARTMENT 5389; REPEATED INFORMATION BONN 365,
PARIS 845, MOSCOW 232, BERLIN 126.

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FOLLOWING IS OUR TRANSLATION STANDSTILL PROPOSAL DRAFTED
BY SCHERPENBERG AND GIVEN US PRIVATELY BY BAUDISSION TODAY:

BEGIN TEXT

IT IS DOUBTFUL WHETHER DURING CONFERENCE OF FOREIGN
MINISTERS ANY PROGRESS CAN BE MADE ON BASIS OF WESTERN NEGOTI-
ATING POSITION, SINCE SOVIETS MAY BE PREPARED TO IMPROVE
ON THEIR MINIMUM DEMANDS BUT NOT TO MAKE ANY DECISIVE
CONCESSIONS. COLLAPSE OF CONFERENCE OF FOREIGN MINISTERS
COULD BE USED BY SOVIETS TO CREATE UNUSUALLY DANGEROUS
INTERNATIONAL CRISIS, INCLUDING DIRECT DANGER OF WAR,
AND THROUGH THIS TO FORCE SUMMIT CONFERENCE AT WHICH INITIATIVE
WOULD BE FULLY ON SIDE OF SOVIETS.

SINCE IT DOES NOT SEEM PRACTICABLE TO PREPARE ANY SUB-
STANTIVE FALL-BACK POSITIONS AT PRESENT TIME, A POINT ON
WHICH FOREIGN MINISTERS WERE AGREED IN WASHINGTON, IT
SHOULD

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SHOULD BE CONSIDERED WHETHER TACTICAL FALL-BACK POSITION SHOULD NOT BE PREPARED FOR USE IN EVENT OF COLLAPSE OF CONFERENCE REFERRED TO ABOVE. IN THIS CONNECTION IT SEEMS FAVORABLE CIRCUMSTANCE THAT UNITED STATES AND FRANCE HAVE NOT YET FINALLY APPROVED SUMMIT CONFERENCE. AS SUCH TACTICAL FALL-BACK POSITION ONE COULD ENVISAGE, UNDER CERTAIN CIRCUMSTANCES, PROPOSING STANDSTILL AGREEMENT WHICH WOULD HAVE PURPOSE OF OBTAINING ENOUGH TIME FOR WEST THOROUGHLY TO TEST WILLINGNESS OF SOVIET UNION TO CONDUCT NEGOTIATIONS ON BASIS OF CONSTRUCTIVE PROPOSALS AT ONE OR MORE SUMMIT CONFERENCES. SUCH AN AGREEMENT COULD INCLUDE FOLLOWING POINTS:

PREAMBLE: PURPOSE OF AGREEMENT SHOULD BE TO MAINTAIN PEACE AND POSSIBILITY OF NEGOTIATIONS BY CALMING EXISTING TENSIONS WITHOUT PRESSURE OF A DEADLINE.)

ARTICLE 1: THREE WESTERN POWERS ON THEIR SIDE AND SOVIET UNION ON OTHER SIDE WOULD ASSUME OBLIGATION FOR PERIOD OF TWO YEARS TO REFRAIN FROM INTRODUCING ANY UNILATERAL CHANGE IN STATUS OF BERLIN OR IN STATUS OF FEDERAL REPUBLIC OR GDR (FREE TRAFFIC BETWEEN TWO GERMAN AREAS, PROTECTION OF RELIGIOUS PRACTICES AND ACTIVITIES).

ARTICLE 2: WESTERN POWERS ON THEIR SIDE AND SOVIET UNION ON OTHER SIDE WOULD ASSUME OBLIGATION TO CARRY OUT THIS AGREEMENT THROUGH AGREEMENTS WITH THE FEDERAL REPUBLIC AND THE GDR.

ARTICLE 3: THERE MIGHT BE SPECIAL PROVISIONS FOR BERLIN (E.G. ENDING CERTAIN PROPAGANDA ACTIVITIES AND VARIOUS SUBVERSIVE ORGANIZATIONS IN BOTH SECTIONS OF BERLIN).

ARTICLE 4: 4 POWERS WOULD OBLIGATE THEMSELVES TO MEET AT SUMMIT CONFERENCE AT SPECIFIC DATE ON BASIS OF AGENDA TO BE AGREED.

ARTICLE 5: DISPUTES THAT WOULD ARISE IN EXECUTION OF THIS AGREEMENT WOULD BE RESOLVED BY AN ARBITRAL COURT OR ARBITRAL COMMISSION.

ARTICLE 6: AGREEMENT WOULD BE PLACED UNDER GUARANTEE

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OF UNITED NATIONS.

ARTICLE 7: AT CONCLUSION OF NEGOTIATIONS PROVIDED FOR
IN ARTICLE 4, THIS AGREEMENT COULD BE TERMINATED AT END
OF PERIOD OF SIX MONTHS,

END TEXT

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